AGENDA

THE MEETING OF THE

DISABILITY PROCEDURES AND SERVICES COMMITTEE and BOARD OF RETIREMENT*

LOS ANGELES COUNTY EMPLOYEES RETIREMENT ASSOCIATION

300 NORTH LAKE AVENUE, SUITE 810 PASADENA, CA 91101

9:00 A.M., TUESDAY, JULY 17, 2018 **

The Committee may take action on any item on the agenda, and agenda items may be taken out of order.

COMMITTEE MEMBERS:

William Pryor, Chair James P. Harris, Vice Chair Herman Santos Gina Zapanta-Murphy Marvin Adams, Alternate

- I. CALL TO ORDER
- II. APPROVAL OF THE MINUTES
 - A. Approval of the minutes of the regular meeting of May 10, 2018.
- III. PUBLIC COMMENT
- IV. FOR INFORMATION
 - A. Cancer Presumption Presentation by Francis J. Boyd, Senior Staff Counsel
- V. REPORT ON STAFF ACTION ITEMS
- VI. GOOD OF THE ORDER

(For information purposes only)

VII. ADJOURNMENT

*The Board of Retirement has adopted a policy permitting any member of the Board to attend a standing committee meeting open to the public. In the event five (5) or more members of the Board of Retirement (including members appointed to the Committee) are in attendance, the meeting shall constitute a joint meeting of the Committee and the Board of Retirement. Members of the Board of Retirement who are not members of the Committee may attend and participate in a meeting of a Board Committee but may not vote, make a motion, or second on any matter discussed at the meeting. The only action the Committee may take at the meeting is approval of a recommendation to take further action at a subsequent meeting of the Board.

**Although the meeting is scheduled for 9:00 a.m., it can start anytime thereafter, depending on the length of the Board of Retirement meeting. Please be on call.

Assistive Listening Devices are available upon request. American Sign Language (ASL) Interpreters are available with at least three (3) business days notice before the meeting date.

Any documents subject to public disclosure that relate to an agenda item for an open session of the Committee, that are distributed to members of the Committee less than 72 hours prior to the meeting, will be available for public inspection at the time they are distributed to a majority of the Committee, at LACERA's offices at 300 North Lake Avenue, suite 820, Pasadena, California during normal business hours from 9:00 a.m. to 5:00 p.m. Monday through Friday.

Persons requiring an alternative format of this agenda pursuant to Section 202 of the Americans with Disabilities Act of 1990 may request one by calling the Disability Retirement Services Division at 626-564-2419 from 7:30 a.m. to 5:00 p.m. Monday through Friday, but no later than 48 hours prior to the time the meeting is to commence.

MINUTES OF THE MEETING OF THE

DISABILITY PROCEDURES AND SERVICES COMMITTEE and BOARD OF RETIREMENT

LOS ANGELES COUNTY EMPLOYEES RETIREMENT ASSOCIATION

GATEWAY PLAZA - 300 N. LAKE AVENUE, SUITE 810, PASADENA, CA 91101

THURSDAY, MAY 10, 2018

COMMITTEE MEMBERS

PRESENT:	William Pryor, Chair
	Herman Santos
	Gina Zapanta-Murphy
	Marvin Adams, Alternate

ABSENT: James P. Harris, Vice Chair

ALSO ATTENDING:

BOARD MEMBERS AT LARGE

Thomas Walsh Keith Knox Vivian H. Gray Shawn Kehoe

STAFF, ADVISORS, PARTICIPANTS

Ricki Contreras, Disability Retirement Services Division Manager

Tamara Caldwell, Disability Retirement Specialist Supervisor

Frank Boyd, Senior Staff Counsel

The Meeting was called to order by Chair Pryor at 11:16 a.m., in the Board Room of Gateway Plaza.

I. APPROVAL OF THE MINUTES

A. Approval of the minutes of the regular meeting of April 4, 2018.

Mr. Santos made a motion, Mr. Adams seconded, to approve the minutes of the regular meeting of April 4, 2018. The motion passed unanimously.

II. PUBLIC COMMENT

There were no requests from the public to speak.

III. ACTION ITEMS

There were no action items presented to the Committee.

IV. FOR INFORMATION

A. Disability Retirement – A Step-by-Step Guide (Memo dated April 24, 2018)

Several Board members indicated they were pleased to see the Step-by-Step Guide

B. Permanent Light-Duty Assignments and Accommodation Presentation by Frank Boyd, Senior Staff Counsel

Mr. Boyd and Ms. Contreras were available to answer any questions.

V. GOOD OF THE ORDER

Ms. Contreras thanked the Disability Retirement Staff, Communications, Member Services, Legal Office, and everyone who worked on the Disability Retirement Stepby-Step Guide.

VI. ADJOURNMENT

With no further business to come before the Disability Procedures and Services

Committee, the meeting was adjourned at 11:45 a.m.

CANCER PRESUMPTION

Government Code section 31720.6

SERVICE CONNECTION IN NON-PRESUMPTION CASES

 After proving permanent incapacity, service connection will be established only if the member's incapacity arose out of and in the course of the member's employment, and such employment substantially contributed to the incapacity.

• Gov. Code section 31720

- <u>Substantial contribution</u>: There must be a "real and measurable" connection between the employment and the incapacity.
- Bowen v. Board of Retirement (1986) 42 Cal.3d 572.



BURDEN OF PROOF IN NON-PRESUMPTION CASES

NON-PRESUMPTION CASES

- Causation is established by a medical opinion from a physician.
- Physician describes the mechanism by which the job was a causal factor in the incapacity.
- The Board weighs the evidence then determines whether members have met their burden of proof.

BURDEN OF PROOF IN PRESUMPTION CASES

PRESUMPTION CASES

- In a presumption case, the applicant is relieved of the burden of proving that the injury or illness arose out of and in the course of employment and that the employment substantially contributed to the incapacity.
- Once certain prerequisite facts are established, the connection between the incapacity and employment is presumed to exist.



WHAT IS A PRESUMPTION?

DEFINITION:

It is an assumption of fact the law requires to be drawn from one or more other facts already established in the action.

Evidence Code section 600.



TYPES

 Rebuttable Presumption: Establishes the existence of a fact unless evidence is introduced which would support a finding that the presumed fact does not exist.

Evidence Code sections 604 and 606.

2. Conclusive Presumption: A finding of fact that the law requires to be made once prerequisite facts are established, even if there is evidence that would establish that the presumed fact is not true.

See Evidence Code section 630 et seq.

CANCER PRESUMPTION

Government Code section 31720.6:

(a) If a safety member, a firefighter, or a member in active law enforcement who has completed five years or more of service under a pension system established pursuant to Chapter 4 (commencing with Section 31900) or under a pension system established pursuant to Chapter 5 (commencing with Section 32200) or both under this retirement system or under the Public Employees' Retirement System or under a retirement system established under this chapter in another county, **and <u>develops</u> cancer**, **the cancer**, **so <u>developing</u> or <u>manifesting</u> <u>itself</u> in those cases shall be presumed to arise out of and in the course of employment. The cancer so <u>developing</u> or <u>manifesting</u>** itself in those cases shall in no case be attributed to any disease existing prior to that <u>development</u> or <u>manifestation</u>.

(b) Notwithstanding the existence of nonindustrial predisposing or contributing factors, any safety member, firefighter member, or member active in law enforcement described in subdivision (a) permanently incapacitated for the performance of duty as a result of cancer shall receive a service-connected disability retirement if the member demonstrates that he or she was exposed to a known carcinogen as a result of performance of job duties. "Known carcinogen" for purposes of this section means those carcinogenic agents recognized by the International Agency for Research on Cancer, or the Director of the Department of Industrial Relations.

CANCER PRESUMPTION

(c) The presumption is disputable and may be controverted by evidence, that the carcinogen to which the member has demonstrated exposure is not reasonably linked to the disabling cancer, provided that the primary site of the cancer has been established. Unless so controverted, the board is bound to find in accordance with the presumption. This presumption shall be extended to a member following termination of service for a period of three calendar months for each full year of the requisite service, but not to exceed 60 months in any circumstance, commencing with the last date actually worked in the specified capacity.

(d) "Firefighter," for purposes of this section, includes a member engaged in active fire suppression who is not classified as a safety member.

(e) "Member in active law enforcement," for purposes of this section, includes a member engaged in active law enforcement who is not classified as a safety member. (Emphasis added.)

CANCER - G.C. §31720.6

Requirements:

- 1. Cancer causes incapacity.
- 2. Safety member, firefighter or active law enforcement.
- 3. Five years of service.
- 4. Develops cancer while in service. Time extension (up to five years after last day worked).
- 5. Exposure to known carcinogen on job.



1. MEMBER MUST BE PERMANENTLY INCAPACITATED BY CANCER.

The presumption only addresses **causation**, it does not establish incapacity.



2. SAFETY MEMBERSHIP; OR

Firefighter

- "Firefighter" includes "active fire suppression" even if not a safety member.
 - No CERL case law. Have to look to workers' comp. cases for guidance.
 - Extinguishing flames and rescuing victims not required.
 - Proof of physically arduous duties not required.
 - Frequently engaged in active fire suppression not required.





Active Law Enforcement

- Member in "active law enforcement" even if not a safety member.
- Ames v. Board of Retirement:
 - Contact with prisoners on a regular basis
 - Exposure to hazards from prisoner conduct; and
 - Risk of injury from the necessity of being able to cope with potential dangers inherent in the handling of prisoners.

Ames v. Board of Retirement (1983) 147 Cal.App.3d 906, 916.



3. YEARS OF SERVICE REQUIRED

• 5 years

 Under specified system or systems



4. DEVELOPS CANCER

Cancer must *develop* or *manifest itself* in the applicant.

Extension: "... This presumption shall be extended to a member following termination of services for a period of three calendar months for each full year of the requisite service, but not to exceed 60 months in any circumstances, commencing with the last day actually worked in the specified capacity. "

§31722. Time for application

The application shall be made while the member is in service, within four months after his or her discontinuance of service, <u>within four months after</u> <u>the expiration of any period during which a presumption is extended</u> <u>beyond his or her discontinuance of service</u>, or while, from the date of discontinuance of service to the time of the application, he or she is continuously physically or mentally incapacitated to perform his or her duties.

5. EXPOSURE TO A KNOWN CARCINOGEN ON THE JOB

The applicant must demonstrate that he or she was exposed to a "known carcinogen" as a result of performance of job duties.

Known Carcinogen: "those carcinogenic agents recognized by the International Agency for Research on Cancer or, or the Director of the Department of Industrial Relations."



REBUTTING THE CANCER PRESUMPTION

The Presumption cannot be attributed to any disease existing prior to that development or manifestation. But . . .

The presumption may be rebutted if:

- 1. The primary site of the cancer has been established; **and**
 - a) The carcinogen to which the member was exposed is not reasonably linked to the disabling cancer; or
 - b) The period between the exposure and the manifestation is not within the cancer's latency period as established by medical evidence. Sameyah v LACERA (2010) 190 Cal.App.4th 199.

QUESTIONS?

